STATE PROCUREMENT OFFICE WORKSHOP NO. SPO 225

RFPs: GETTING FROM A NOTICE OF AWARD TO AN EXECUTED CONTRACT FOR HEALTH AND HUMAN SERVICES

Pursuant to HRS Chapter 103F

WHAT HAVE WE LEARNED ABOUT THE RFP PROCESS SO FAR?

- 1. We started with PLANNING (HAR Chapter 3-142)
- 2. We did a Request for Information (RFI) (HAR Chapter 3-142)
- 3. We put together and issued the RFP (HAR Chapter 3-143)
 - a. Procurement Notices System (PNS)
 - b. Request for Proposals Website (RFPW)
 - c. Orientation
 - d. Addenda issued, if applicable
 - e. RFP available for a minimum of 28 days

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The RFP Process So Far (continued)

- 4. Evaluated the proposals submitted.
 - a. Evaluation committee trained. No conflict of interest.
 - b. Register of all proposals submitted
 - c. Evaluation based solely upon evaluation criteria and relative priorities set in the RFP.
 - Numerical evaluations shall include a written explanation of scores given in accordance with criteria in the RFP.

What's The Next Step?

To Get To An Executed Contract

Notice of Award (HAR §3-143-303)

- Shall be sent to each responsive and responsible applicant
- Shall contain a statement of findings and decision
 - ✓ Purchasing agency
 - ✓ RFP title and number
 - ✓ Applicant(s) selected
 - ✓ Comments for the evaluation and scores received in support of award/non-award decision
 - ✓ Copy of proposal evaluation worksheet of applicant notice is being sent.

Notice of Award: Statement of Findings and Decision Competitive Purchases of Service Chapter 103F, HRS Statement or Findings and Decision (Date) State Agency Issuing RFP: (Department, doctrium, brench, str. or applicable) Applicant: Log # Request for Proposal Title: Applicant's proposal was selected. Amount awarded subject to appropriation and availability of funds: S Comments: Applicant's proposal was not selected. Comments: Identification of applicant(s) selected for this RFP: A copy of applicant's proposal evaluation worksheet is attached for your information. If there are any questions, please call (Contact name) State Purchasing Agencies should use this notice in conjunction with their agency's cover letter:

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Distribution of Notice of Award

- Shall be sent by United States mail <u>and</u> may be sent electronically
- Options:
 - Send by certified mail (can be tracked at www.usps.com); or if that is not possible,
 - Prepare a list of applicants. Have the postal service agent postmark each envelope and the list of applicants being mailed a Notice of Award.

All is going well, until.......

You Get a Protest!

Submission of Notice of Protest (HAR §3-148-301)

- Can only be submitted by US mail or by hand delivery.
- Shall be submitted within 5 working days of the postmark of the notice of findings and decision, or notice of rejection sent to the protestor.

Once a notice of protest is filed, all activity toward making the award is suspended. (HAR §3-148-501)

- No execution of a contract.
- No delivery of services in anticipation of execution of a contract.
- No negotiations or discussions with a provider regarding an intended award.

During the Protest Period:

- The head of the purchasing agency acts as an impartial party during this process.
- Opposing parties must let the other know before communicating with the head of the purchasing agency about the merits of the protest.

THE PROTEST PROCESS

HAR CHAPTER 3-148

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Who Can Protest

"Protestor" or "protesting applicant"

 Any party who is aggrieved in connection with the award of a contract through the HRS 103F competitive or restrictive procurement process.

What can be protested? (HAR §3-148-103)

A purchasing agency's:

- 1. Failure to follow procedures established by HRS Chapter 103F;
- 2. Failure to follow Hawaii Administrative Rules for Chapter 103F; and
- 3. Failure to follow any procedure, requirements, or evaluation criterion in an RFP issued by the purchasing agency.

The Protest Process: Step 1 Informal Request for Explanation

- · Respond promptly.
- · Listen and explain.
- Advise potential protestor of the submittal deadline to file a notice of protest, where to get Form SPO-H-801, who it must be sent to, etc.

Informal Resolution of Protests

(HAR §3-148-201)

- Informal request for an explanation or justification for an award may be resolved informally through mutual agreement.
- Formal protests may, at any time, be resolved by mutual agreement, in writing, and signed by both parties.

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Informal Resolution of Protests (continued)

• Mutual agreement remedies:

- Amend or cancel RFP
- Terminate awarded contract
- 3. Re-open evaluation process or re-solicit
- 4. Declare contract null and void from time of award
- 5. Affirm award decision
- 6. Dismiss the protest

The Protest Process: Step 2

Notice of Protest

(HAR §3-148-301)

- Form SPO-H-801 (Notice of Protest)
- Contains a brief description of the basis of the protest.
- Submitted by the protestor to the head of the purchasing agency and the procurement officer by U.S. Mail or hand delivery.
- Shall be postmarked or received within 5 working days of the postmark of the Notice of Findings and Decision or notice of rejection. If late, then protest shall be dismissed (HAR §3-148-301(e)).

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Notice of Protest (Form	n SPO-H-801)					
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Contac. Person:	Procurement Officer:					
Phone :	Proce:					
Competitive POS	TED MATTER Restrictive POS					
RFP No. Description of Health and Human Service Pro	RH No.					
Description of Health and Bushan Service M	ocurred:					
Brief description of grounds/reasons for pr	S FOR PROTEST					
(Check tary or all that apply and provide a brigh state.	nens of the grounds for the protest)					
Chapter 103 F-	roce dures and/orrequirements established by Swised Statutes.					
Purchasing Agency fulled to follow pe	roce dures and/or requirements established by					
Section 3- Hawaii Admi						
Purchasing Agency failed to follow per requestfor proposals (EFF)	roce dires and/or requirements established by					
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Brief statement of grounds for protest:						
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The Protest Process: Step 3 **Settlement and Scheduling Conference**(HAR §3-148-302)

- Purpose
 - To try to resolve protest by mutual agreement;
 - Schedule timeline for requests for clarification, if applicable; and
 - Schedule timeline for the remaining steps of the process.

Settlement and Scheduling Conference (continued)

- Form SPO-H-802 (Settlement and Scheduling Conference)
- Head of the purchasing agency/designee (usually procurement officer) shall organize and conduct settlement and scheduling conference within 3 working days upon receipt of the notice of protest.
- Can be held in person, by phone or by other electronic medium

Scheduling and Settlement Conference (continued)

Who Should Be Involved?

- Department head/designee Role is as an impartial party.
- The protestor
 Role is to explain why they believe the process was violated.
- The procurement officer for the protested procurement.

Role is to Listen

- Explain any misunderstanding the protestor may have.
- Make preliminary determination if the process was flawed.
- It is permissible to have additional staff present (Evaluation committee member(s), RFP coordinator)

Scheduling and Settlement Conference (continued)

The procurement officer must be knowledgeable of the:

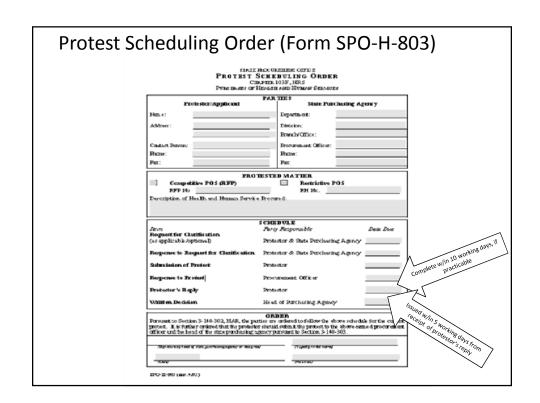
- Procurement process (If the procurement officer is not knowledgeable, it is unlikely the protestor will have any confidence in the procurement process.)
- RFP
- Proposal
- Evaluation

Cottlemen	t and Schoduling Conference (Form SDO II 902)
Settlemen	t and Scheduling Conference (Form SPO-H-802)
	SETTLEMENT AND SCHEDULING CONTERENCE CHAPPEN 1635, PMS PURS BASES OF HEALIE AND HUMAN SERANDES
	PAR IIE 5 Protester/Applicant State Purchasing Agency
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	Address: Durision:
	Brancle/Office:
	Contact Person: Procurem err. Officer:
	Prone: Per: Per:
	PROTESTER MATTER Competitive POS Restrictive POS
	RFP Mo
	ORDER
	ORDER The above-named parties or their representatives are hereby ordered, pursuant to Section 3-140-302, HAE, to attend a retlement and scheduling conference
	OR. CORP. AL. CORP.
	The conference shall be conducted:
	face-to-duce at. (Militar and manner of predirections)
	by telephone
	by other electronic medium. If a party district to attend by an alternate method, please contact:
	to make appropriate an expensively.
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	SPC-E-802 (nor 4.03)

Protest Process: Step 4
Scheduling Order (Timetable)

(HAR §3-148-302 (c) and (d))

- Form SPO-H-803 (Protest Scheduling Order)
- Sets deadlines for each step in the process.
- All submissions up to protestor's reply Completion within 10 working days, if practicable.
- Head of the purchasing agency decision Issued within
 5 working days from protestor's reply, if practicable.
- Head of State agency has discretion to provide more time.
- Order is issued same day as the conference or the next day.



The Protest Process: Steps 5 & 6 **Requests for Clarification and Responses**

- Clarification requests and responses are due in accordance with the Scheduling Order.
- Forms SPO-H-804 (Request for Clarification) and SPO-H-805 (Response to Request for Clarification)

Responses to Requests for Clarification

- Read Section HAR §3-148-502, Requests for clarification!
- The protestor may request access to the purchasing agency's relevant procurement records.
- The purchasing agency shall provide access to the extent the information is required or permitted to be withheld by law.

Reque	Request for Clarification (Form SPO-H-804)							
	First blockbonne sprice Request for Clarification Ceaper lost, hips Furgeass of Teal Lieland Belane se							
	PAR Protester/Applicant	TIE 5 State Purchasing Agency						
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	Address	Districted Execute Office:						
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		<u> </u>						
	Competitive POS EFP No. Description of Health and Human Service From	D MA TIER Restrictive POS RSH No.						
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Respons	•	larification (Form SPO-H-805)
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The Protest Process: Step 7

Formal Protest

(HAR §3-148-303)

- Filed by Protestor: Form SPO-H-806 (Protest)
- Contains:
 - ✓ A detailed statement of the reasons for the protest;
 - ✓ Supporting exhibits, evidence, documents; and
 - ✓ Additional relevant information that would help the head of the State agency make a decision.
- Due date in accordance with scheduling order.

Protest	(Form SPO-H-806)						
	HARE HICOUREMENT OFFICE PROTEST CRINTELL 1015, IRIS DUBG BASES OF HEALTH AND HUMBAN SERVICES						
	PARTES Protestor/Applicant	State Purchasing Agency					
	Num.+: Depar						
	Address: Divisi						
		MORNO:					
		enert Officer:					
	Phone: Phone						
	Per: Pec						
	RFP No. Description of Health and Human Service Procured:	a Mo.					
	ATTACHMENT Attachment A: Statement of Facts and Argument (i Attachment B-1 to B; Evidence to Support needed)	easons for Protest)					
	RELIEFRE QUESTED PUR SUANT TO CHAPTER 148. HAR Cancel the EFF or received approval of a stricture year-down of service Annual EFF approvaled in "RECOLORIE IT" endereisesse RFF Terminate avariated contract. Be evaluate proposed as the service ander answer competitive purchase of service (RFF) Declare avariated contract small and void.						
	CRETURECATION BY PROTESTION I declare, under possibly of pergury first all facts contained in this prote at are true and come d, to the best of mylenowledge, and that the documents attached hereto at Exhibits B1 to B						
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	#C-E-004 (4-01)						

The Protest Process: Step 8
Response to the Protest
(HAR §3-148-304)

- Form SPO-H-807 (Response to Formal Protest)
- Purchasing agency's response
- Deadline per scheduling order
- Substantiate with exhibits/documents
- Be factual
- Address (all) the issues raised by the protestor
- Send by U.S. mail or hand deliver

Respoi	nse to Protest (Form SI STATE THOU VERNESH COWE RESE ON SE TO FORMAL PRO CONVENTIONS , TREE PROCESSES OF THE PROPERTY AND TH	PTEST
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	RESPONSE TO PROTEST Purposation 3-140-304, MAR, stacked is the purchasis formal vectors.	Trug agency's response to the
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The Protest Process: Step 9

Reply by Provider

(HAR §3-148-305)

- Form SPO-H-808 (Protest Reply)
- Reply by protestor
- Due per scheduling order
- Contains:
 - Additional reasons/arguments;
 - Additional evidence/materials; or
 - Additional information that would help the head of the State agency make a decision.
- Send by U.S. mail or hand deliver

Protest Re	ply (Form SPO	-H-808)					
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	BO-E-000(403)						

If the dispute cannot be resolved in good faith,...

 "then the head of the purchasing agency may resolve such dispute as fairly as possible in light of all the circumstances." (HAR §3-148-502(e))

The Protest Process: Step 10

Decision by the Head of Purchasing Agency (HAR §3-148-306)

- Due date is per scheduling order, unless head of the purchasing agency gives written notice that an extension to a certain date is necessary.
- Contains:
 - Statement of action to be taken/resolution to the protest;
 - Detailed statement of reasons for decision including factual findings;
 - Statement of protestor's right to request reconsideration;
 - Statement that the decision is final and conclusive, unless a timely request for reconsideration is made.
- Send by U.S. mail or hand deliver

Resolutions to Protest

Allowed Actions:

- 1. Amend or cancel RFP
- 2. Terminate awarded contract
- 3. Re-open evaluation or re-solicit
- 4. Declare contract null and void from award
- 5. Affirm contract award
- 6. Dismiss protestor's protest

REQUEST FOR RECONSIDERATION (HAR §§3-148-401 TO 3-148-402)

Request for Reconsideration

3 Steps

 Protestor submits request to the chief procurement officer and opposing party within 5 working days after receipt of decision of the head of the purchasing agency.

Form SPO-H-810 (Request for Reconsideration of a Protest)

- Detailed statement of factual and legal grounds for reconsideration based on materials presented to the head of the State agency; and
- Copies of scheduling order, protest, response, reply, decision and supporting materials submitted during initial protest procedure.

Request	for Reconsidera	tion (Form SPO-H-810)				
	STATE PROCURE REQUEST FOR RECONSIDE CHAPTER 10 PURCHASES OF HEALTH	ERATION OF A PROTEST 3F, HRS WID HUMAN SMACES				
	Protester:Applicant	TIES State Furchasing Agency				
	Num e:	Department:				
	Address:	Division: Employ/Office:				
	Concact Person:	Frommen and Officer:				
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	PROTEST	D MATTER				
	Competitive POS RFP No Description of Health and Himmon Service Processing the Competition of Health And Himmon Service Processing the Compe	Restrictive PO S SSE No. med:				
		UES T				
	To the Chief Programment Office: Purpose to Section 3-148-401, HAR, requestion that purchasing agency in the above reference do The decision of the head of the purchasing agency	nather is hereby made.				
	emmacus; and/or	te purcharing agency is necessary because: ad of the state purchasing agency were clearly y emoneously intempets d'the applicable law.				
	Comes of the Scheduling Order Protest, Arewer	quentfor recognition is attached as Ectabric A Reply, and Decision (F my) together with all				
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Request for Reconsideration (continued)

2. Reply by State agency

Within 5 working days after submittal of the request for reconsideration, purchasing agency may submit a reply to the request.

 Based on materials submitted to head of State agency during initial protest period.

Request for Reconsideration (continued)

3. Decision of the Chief Procurement Officer (CPO)

Within 15 calendar days of receipt of request; unless CPO provides written notice of the extended deadline.

Contains:

- Decision to uphold the head of the State agency or reopen the protest and award an appropriate remedy (from the allowable methods for resolving a protest);
- A detailed statement of the reason for the decision, including factual findings.

Request for Reconsideration (continued)

- CPO Resolutions
 - Amend or cancel the RFP
 - Terminate awarded contract
 - Re-open evaluation or re-solicit
 - Declare the awarded contract null and void
 - Affirm purchasing agency's award decision
 - Dismiss protest

Protest Process Summary: Flow Chart

Chapter 103F, HRS Purchases of Health and Human Services PROTEST AND REQUEST FOR RECONSIDERATION PROCESS

For the Competitive Purchases of Services Method of Procurement (RFP)

STATEMENT OF FINDINGS & DECISION ISSUED

NOTICE OF PROTEST

(Form SPO-H-801)

Filed by: Protestor

Deadline: 5 working days from postmark of Statement of Findings and Decision

SETTLEMENT & SCHEDULING CONFERENCE

(Form SPO-H-802)

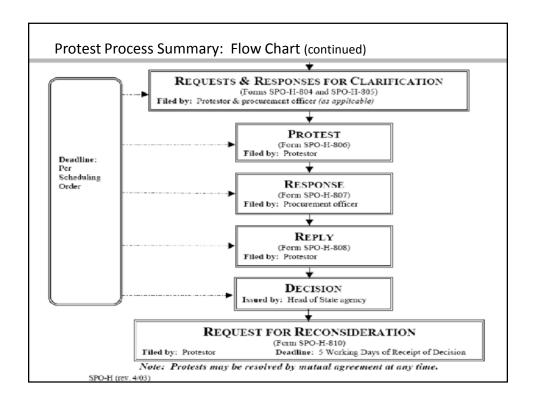
Scheduled by: Head of State agency or designee Deadline:

3 working days of receipt of Notice of Protest

SCHEDULING ORDER

(Form SPO-H-803)

Issued by: Head of State agency or designee When: Same or next day



DISCUSSIONS WITH APPLICANTS AFTER NOTICE OF AWARD AND BEFORE CONTRACT EXECUTION

(HAR §3-143-404)

ALLOWABLE PURPOSE OF DISCUSSIONS

To negotiate a more advantageous contract for the state.

What Does It Mean To Negotiate?

To arrange or settle by discussion and mutual agreement.

Negotiation is a two way street.

Scope of Discussions

- Contractual terms and conditions not specifically discussed in the request for proposals (RFP); and
- Contractual terms and conditions which are substantially the same/do not constitute a material change to the proposal. Cannot materially alter the criteria, specifications, or scope of work of the original proposal.

MATERIAL CHANGE TO A CONTRACT

Any change that would have adversely affected the proposal's rating during the evaluation process.



Are the following material changes?

Is this a Material Change?

- In the proposal, the awardee indicated they would have a 7 MSW social workers.
- They now are proposing only 3.
- The RFP requires 4 MSW social workers.
- The number of social workers was included in the evaluation criteria.

Is this a Material Change?

- The provider wants to change the the rate they proposed in the proposal.
- The rate was part of the evaluation criteria.

Is this a Material Change?

- Purchasing agency issued a RFP whereby 7 divisions within the department would be participants.
- After the contract was awarded, 6 divisions did not require the services.

Conducting the Negotiations

- Establish:
 - ✓ Procedures
 - Consistency in how discussions are conducted among providers.
 - Criteria for face-to-face negotiations vs. over the phone/by mail.
 - √ Schedules
 - Timing

Procedures in Conducting Negotiations

- Plan ahead of time.
- What issues do you want to address with each provider?
- Have an agenda (topic notes are helpful, too).
- One person or more at the negotiations?
- Let the provider know the topics you'd like to discuss so they can be prepared.

Putting It All Into A Contract

AG Forms Online for HRS Chapter 103F

http://hawaii.gov/forms

"View Internal Forms on the Database..."

All contract forms are now available online.

Contract Order

- 1. Contract
- 2. Provider Acknowledgement
- 3. Certificate of Exemption From Civil Service
- 4. Provider's Standard of Conduct
- 5. Scope of Services
- 6. Time of Performance
- 7. Compensation and Payment Schedule
- 8. General Conditions
- 9. Special Conditions

Contract Order (continued)

- 10. Certifications
- 11. Attestation of Internet Posting
- 12. Public Notice
- 13. Tax Clearance or Hawaii Compliance Express Certificate
- 14. Certificate of Insurance
- 15. Other purchasing agency requirements

Document Checklist for Contract Submittal - HRS Chap. 103F

DOCUMENT CHECKUST FOR CONTRACT PAYMENTS FOR HRS CHAPTER 103F PURCHASES OF HEALTH AND HUMAN SERVICES

1.	Required Contract Submittal Documents for Encumbrance or Initial Payment	(X = required)

Form No.	Form Title	Competitive Purchase of Services AG Form 103F	Restrictive Purchase of Service HRS §103F-403	Crisis Purchase of Service HRS §103F-406	Exemption from HRS Chapter 103F
	CONTRACT DOCUMENTS:				
	Contract pages	×	×	X	. Х
AG-103F7	Provider's Acknowledgement	X	X .	X	X
AG-103F8	Certificate of Exemption from Civil Service	X	×	х	Х
AG-103F9	Standards of Conduct Declaration	x	×	x	×
AG-011	Attachment 1 – Scope of Services	×	×	×	×
AG-013	Attachment 2 – Time of Performance	x	×	x	×
AG-012	Attachment 3 – Compensation and Payment Schedule	x	×	х	X
AG-103F13	General Conditions for Health and Human Services Contracts	×	×	, х	x
AG-015	Special Conditions	As Applicable	As Applicable	As Applicable	As Applicable
SPO-020	Statement of Attestation for Internet Posting with copy of Procurement Notice (Download on 1 st day)	×	×		
	Certificate of Insurance	X	X	X	Х
	Tax Clearance Application	X (\$25,000 and over)	(\$25,000 and over)	X (\$25,000 and over)	X (\$25,000 and over)
SPOH 500	Copy of CPO Approved Notice of and Request for Restrictive Purchase of Service		х		
SPOH 600	Copy of CPO Approved Request for Crisis Purchase of Service Pursuant to Section 103F-406. HRS			x	

1 of 2

Document Checklist for Contract Submittal – HRS Chap. 103F

DOCUMENT CHECKLIST FOR CONTRACT PAYMENTS FOR HRS CHAPTER 103F PURCHASES OF HEALTH AND HUMAN SERVICES

Γ		Copy of CPO Approved Notice of and			
- 1	SPOH 150	Request for Exemption form Chapter			X
- Ł		103F, HR5	 	 	

2. Documents To Be Submitted to DAGS, Pre-Audit for Initial and Subsequent Payments During Contract Term

	Form				
MBP462	Summary Warrant Voucher	. X	. х	×	X
SAF C-03	Purchase Order	f applicable	If applicable	If applicable	If applicable
	Original Invoice	X	X	X	X
	Tax Clearance (For Final	If applicable	If applicable	If applicable	If applicable
	Payment)	(\$25,000 and over)	(\$25,000 and over)	(\$25,000 and over)	(\$25,000 and over)

- a. Contract Execution Date. Contract effective date should not be prior to the date on which the parties sign off on and fully execute the agreement. Comptroller's Memorandum No. 2009-14.
- b. The notary acknowledgement date is the same as the date the service provider executed the contract.
- c. The time of performance is correctly stated throughout the contract.
- d. The certificate of insurance is current.
- e. The service provider's legal name on the contract matches all supporting documents.
- The service provider name on the Hawaii Compliance Express compliance certificate matches the contract name
- g. Contract modifications/supplemental agreements are submitted when payments are based on the amendments.
 h. The contract/p.o. vendor code name and address matches the "Remit To" name and address.
- i. Payments are for services rendered within the contract period.
- Payments do not exceed the maximum funding amount.
- k. Tax clearances are submitted with invoices for final payment.

2 of 2

Timely Execution of Contracts

- Make this top priority.
- It is parceling to make a small purchase in anticipation of execution of a contract.
- Inadequate planning by the purchasing agency is not sufficient justification for an exemption.
- You can extend an existing contract for the same service per HAR §3-149-301, if the reason is continuity of services. NOTE: A contract can only be extended if it has not expired.

What happens if we cannot execute a contract on a timely basis??????

Extension of Existing Contract During Procurement Process (HAR §3-149-301)

An existing contract may be extended if:

- 1. Purpose is for continuity of service between termination of contract to be extended and effective date of new executed contract;
- 2. Extension shall be for 6 months or less;
- 3. Funds are appropriated and available; and

Extension of Existing Contract During Procurement Process (continued)

4. Terms of the extended contract is fair, reasonable and remain substantially the same contract, as amended.

HOWEVER...

Extension of Existing Contract During Procurement Process (continued)

• The contract can only be extended if it has not expired!

And Lastly,

DON'T FORGET TO POST AWARDS to the Posting Awards, Notices and Solicitations (PANS) awards/contracts database

Posting of Awards/Contracts Procurement, Awards, Notices & Solicitations (PANS)

- Post on the awards/contracts database (PANS) within 7 days of the date on the notice of award (statement of findings and decision) or award of contract, whichever is earlier.
- Funding is the amount estimated to be expended during the fiscal year (not contract year).
- If contract is not by FY, enter an estimate for the FY. It may be changed later.

FYI

 Modifications to contracts shall be reported on the awards/contracts database within 7 days of the execution of the supplemental agreement.

State Procurement Office http://hawaii.gov/spo Click "Health and Human Services..."

QUESTIONS?

Contact: Corinne Higa 587-4706 corinne.y.higa@hawaii.gov